

## Message Text

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ACTION NODS-00

INFO OCT-01 ISO-00 /001 W

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FM AMCONSUL JERUSALEM

TO SECSTATE WASHDC IMMEDIATE 7322

C O N F I D E N T I A L JERUSALEM 1373

EXDIS HANDLE AS NODIS

FOR ENDERS (EB) AND LEWIS (S/P) FROM LORD

E.O. 11652: GDS

TAGS: PFOR, ENG, UNGA

SUBJ: SECRETARY'S UNGA SPEECH: PARTICIPATION SECTION

FOLLOWING IS THE TEXT ON THE PARTICIPATION SECTION.  
PRESENTED WITH SPLIT VIEWS FROM WASHINGTON, WE  
NATURALLY CHOSE OPTION TWO, I.E. TO CUT THE SECTION  
IN HALF. THE RESULT MAY BE NEITHER FISH NOR FOWL  
AND WE WELCOME YOUR CONSIDERED JUDGEMENT.

1. BEGIN TEXT: THE POLITICAL DIMENSION  
A GLOBAL CONSENSUS ON DEVELOPMENT -- BY DEFINITION --  
REQUIRES JUST, REPRESENTATIVE AND EFFECTIVE PARTICIPATION.  
IN EVERY AREA OF ENDEAVOR THAT I HAVE DESCRIBED --  
SECURITY, GROWTH, TRADE, COMMODITIES AND THE NEEDS  
OF THE POOREST -- THE DEVELOPING COUNTRIES THEMSELVES  
WISH TO INFLUENCE THE DECISIONS THAT WILL AFFECT THEIR  
FUTURE. THEY ARE PRESSING FOR GREATER REPRESENTATION  
IN THE INSTITUTIONS AND NEGOTIATIONS THROUGH WHICH THE  
WORLD ECONOMIC SYSTEM EVOLVES.

2. THE UNITED STATES AGREES THAT DECISION-MAKING  
SHOULD BE BROADLY SHARED AND THEREFORE SHOULD BE  
EXPANDED. WE BELIEVE THE FOLLOWING PRINCIPLES SHOULD  
APPLY.

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3. PARTICIPATION SHOULD BE FAIR. IN MANY AREAS THE

DEVELOPING COUNTRIES HAVE NOT HAD A SUFFICIENT VOICE.  
NO COUNTRY OR GROUP OF COUNTRIES SHOULD HAVE EXCLUSIVE  
POWER IN AREAS BASIC TO THE WELFARE OF OTHERS. THIS  
PRINCIPLE IS AS VALID FOR INTERNATIONAL FINANCIAL  
INSTITUTIONS AS IT IS FOR THE PRODUCERS OF OIL.

4. PARTICIPATION MUST BE REALISTIC. RHETORIC CANNOT  
TRANSFER WEALTH INVOLUNTARILY FROM ONE GROUP TO  
ANOTHER. ARBITRARY BLOC DECISIONS AND ARTIFICIAL  
NUMERICAL MAJORITIES ARE BOTH UNREPRESENTATIVE AND  
DIVORCED FROM RESPONSIBILITY.

5. PARTICIPATION SHOULD BE RESPONSIVE TO CHANGE.  
THIS HAS BEEN THE GUIDING PRINCIPLE OF TWO OF THE MOST  
SUCCESSFUL INTERNATIONAL BODIES, THE IMF AND THE  
WORLD BANK, WHERE, FOR EXAMPLE, THE QUOTAS OF OIL  
PRODUCING STATES WILL SOON BE DOUBLED OR MORE ON THE  
BASIS OF OBJECTIVE CRITERIA. BASIC ECONOMIC REALITIES,  
SUCH AS THE SIZE OF ECONOMIES, PARTICIPATION IN THE WORLD  
TRADE, AND FINANCIAL CONTRIBUTIONS, MUST CARRY GREAT  
WEIGHT.

6. FINALLY, PARTICIPATION SHOULD BE TAILORED TO THE ISSUES  
AT HAND. WE CAN USEFULLY EMPLOY MANY DIFFERENT  
INSTITUTIONS AND PROCEDURES: SOMETIMES WE SHOULD SEEK  
BROAD CONSENSUS IN UNIVERSAL BODIES, AS WE ARE DOING  
THIS WEEK IN THIS ASSEMBLY; SOMETIMES NEGOTIATIONS CAN  
MORE USEFULLY BE FOCUSED IN MORE LIMITED FORUMS, SUCH  
AS THE FORTHCOMING CONSUMER-PRODUCER DIALOGUE; SOMETIMES  
DECISIONS ARE BEST HANDLED IN LARGE, SPECIALIZED  
BODIES SUCH AS THE IMF AND WORLD BANK, WHERE VOTING POWER  
IS RELATED TO RESPONSIBILITY; AND SOMETIMES MOST  
EFFECTIVE ACTION CAN BE TAKEN IN REGIONAL BODIES.

7. OF MOST IMMEDIATE RELEVANCE TO OUR DISCUSSION  
AT THIS SESSION IS THE IMPROVEMENT OF THE UN SYSTEM,  
SO THAT IT CAN FULFILL ITS CHARTER MANDATE "TO EMPLOY  
INTERNATIONAL MACHINERY FOR THE PROMOTION OF THE  
ECONOMIC AND SOCIAL ADVANCEMENT OF ALL PEOPLES..."  
WE WELCOME THE THOUGHTFUL REPORT BY THE SECRETARY-  
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GENERAL'S GROUP OF 25 EXPERTS FOR STRUCTURAL REFORMS  
IN THE UN SYSTEM. WE ARE PREPARED SERIOUSLY TO  
CONSIDER ITS RECOMMENDATIONS. IN OUR VIEW, AN  
IMPROVED UN ORGANIZATION MUST INCLUDE;

-- RATIOALIZATION OF THE UN'S FRAGMENTED ASSISTANCE  
PROGRAMS;

-- STRENGTHENED LEADERSHIP WITHIN THE CENTRAL  
SECRETARIAT AND THE ENTIRE UN SYSTEM FOR DEVELOPMENT  
AND ECONOMIC COOPERATION;

-- STREAMLINING OF THE ECONOMIC AND SOCIAL COUNCIL;

-- BETTER CONSULTATIVE PROCEDURES TO ENSURE EFFECTIVE  
AGREEMENT AMONG MEMBERS WITH A PARTICULAR INTEREST  
IN A SUBJECT UNDER CONSIDERATION; AND

-- A MECHANISM FOR INDEPENDENT EVALUATION OF THE  
IMPLEMENTATION OF THE PROGRAMS.

8. THE UNITED STATES PROPOSES THAT 1976 BE DEDICATED  
AS A YEAR OF REVIEW AND REFORM OF THE ENTIRE UN  
DEVELOPMENT SYSTEM. AN INTERGOVERNMENTAL COMMITTEE  
SHOULD BE FORMED AT THIS SESSION TO BEGIN WORK IMMEDIATELY  
ON CONCRETE RECOMMENDATIONS THAT CAN BE IMPLEMENTED  
BY THE GENERAL ASSEMBLY IN ITS 1976 SESSION. WE  
CONSIDER THIS A PRIORITY IN ANY STRATEGY FOR DEVELOPMENT.  
END TEST.

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TEXT, SPEECHES, CAT-A  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 AUG 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** SmithRJ  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975JERUSA01373  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** P850033-1602, N750003-0444  
**From:** JERUSALEM  
**Handling Restrictions:** n/a  
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**Legacy Key:** link1975/newtext/t19750822/aaaaasye.tel  
**Line Count:** 137  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION NODS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** NODIS, EXDIS  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** NODIS, EXDIS  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** SmithRJ  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 12 AUG 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <12 AUG 2003 by KelleyW0>; APPROVED <02 DEC 2003 by SmithRJ>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SECRETARY'S UNGA SPEECH: PARTICIPATION SECTION  
**TAGS:** PFOR, PREL, ENRG, UNGA, (KISSINGER, HENRY A)  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006